

Office of the Ohio Consumers' Counsel

Your Residential Utility Consumer Advocate

CONSUMERS

Office of the Ohio **Consumers' Counsel**

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HOW UTILITY LEGISLATION BECOMES LAW IN OHIO



Ohio's 4.5 million residential households are affected by the state's utility laws every day. A law impacts rates and consumer protections involving electric, natural gas, telephone services, and water. It usually begins as an idea, which then goes through a variety of steps to become a law. Here's how it happens.

The need for a new law can come from anyone: a concerned citizen, business, legislator, state agency, the governor, a lobbyist, or other group. The legislation could be the result of a court decision or an action taken by the federal government.

Ohio Legislative Service Commission

The staff of Ohio Legislative Service Commission (LSC) writes all legislation. The LSC makes sure the draft bill does not conflict with other sections of Ohio law. It also makes sure the proposal is technically accurate. Some legislation may be less than a page in length, such as the naming of a bridge, or it could be hundreds of pages long, such as the state's two-year budget. More information about LSC can be found at its website: www.lsc.ohio.gov.

The time it takes for a policy to go from idea to law differs depending on the subject, the perceived need to act, the detail required in writing it and/ or when legislation is introduced. A law could be created in a matter of days or take years. In fact, the process for many of the state's laws stretches over many terms of the General Assembly,

which is made up of two chambers: the Senate (33 members) and the House of Representatives (99 members).

The General Assembly

A term or session of the General Assembly is two years. Legislators usually schedule committee hearings and full House or Senate meetings to discuss proposed bills on Tuesday, Wednesday, and Thursday of each week. Some meetings occur on Mondays, Fridays, or even weekends, though that is rare. The schedules are posted on the website of the General Assembly www. legislature.ohio.gov/schedules/sessionschedule. With its three-day work week and breaks during the year, the General Assembly typically meets in Columbus less than 100 days in a given year.

After a bill is introduced, it is assigned to a legislative committee. Each bill goes through hearings in its assigned committee. The number of hearings depends upon how complex the bill is. These hearings are open to the public, and anyone can speak for or against the legislation. To proceed, a bill must receive at least a majority of "yes" votes from the committee members, who may change the legislation with amendments or combine similar bills.

The bill then goes to the chamber's Rules Committee. It selects the bills for floor votes on any given day. A bill sent to the chamber floor can be debated by all members of the chamber and changed before it is voted on. To pass, a bill must receive a majority vote.

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CONSUMERS' FACT SHEET

The Office of the Ohio Consumers' Counsel (OCC), the residential utility consumer advocate, represents the interests of 4.5 million households in proceedings before state and federal regulators and in the courts.

The state agency also educates consumers about electric, natural gas, telephone and water issues.

For more information, please visit the OCC website at www.occ.ohio.gov.



The Office of the Ohio Consumers' Counsel is an equal opportunity employer and provider of services.

The Governor

Once the bill passes in one chamber, it is sent to the other chamber, where it goes through the same process. Both chambers must agree on the same language before the bill is sent to the governor, who may sign it into law or veto it. The governor may decide to neither sign nor veto the bill, in which case it becomes law after 10 days. The governor has the power to veto parts of a bill, but only if it deals with the state's money. If the governor vetoes a bill, a three-fifths majority in both chambers is required to override it.

A bill signed by the governor becomes effective on the 91st day after it is sent to the Ohio Secretary of State. However,

if the legislation was passed as an emergency measure it becomes law immediately after being filed with the Secretary of State.

If a bill introduced during a two-year session is not approved by both chambers of the General Assembly by the end of the term, it needs to be reintroduced after the next session begins. No matter how far along in the process a proposed bill has gone, it must start over. Thus, many bills introduced late in a session are less likely to become law because there may not be enough time for them to pass both chambers. Although several hundred bills are introduced in each chamber in a two-year span, only a small percentage become law.

IDEA IS BORN

Legislator decides to sponsor a bill. Ideas come from many sources: constituents, interest groups, government agencies, businesses, or others.

BILL DRAFTED

The legislator asks the Legislative Service Commission to draft a bill.

BILL FILED

The draft bill is sent to the Senate or the House, depending on the legislator requesting it. The bill is assigned a number and is then sent to either the Senate Reference Committee or the House Rules and Reference Committee.

COMMITTEE ACTS

The bill is assigned to a standing committee, which is required by chamber rules to hold at least one hearing. The bill can be changed, combined with other bills, substituted, or dropped. A favorable majority vote is needed to advance the bill to the full chamber.

FLOOR DEBATE

The bill is placed on the chamber's calendar. The legislation can be debated and amended on the floor of the chamber. A majority vote (17 in the Senate, 50 in the House) is needed to pass amendments and the bill.

PROCESS CONTINUES

The bill goes through the same process in the second chamber.

SECOND CHAMBER

If the bill passes the second chamber without any changes, it is sent to the governor. If the second chamber amends the bill, it must be sent back to the chamber of origin for approval of those changes. If the chambers cannot agree on a version of the bill, a conference committee is appointed to work out the differences. Both chambers must approve the committee's decision.

GOVERNOR

After the bill passes both chambers in identical form, it is sent to the governor. The governor may sign the bill, veto the bill, or take no action on the bill. If the latter, the bill becomes law after 10 days. If the governor vetoes the legislation, a three-fifths majority is needed in both chambers to override the veto.

BILL BECOMES LAW

The bill becomes law on the 91st day after it is filed with the Secretary of State, unless it was passed as an emergency, or deals with taxes or a current appropriation. Then it would take effect immediately upon filing with the Secretary of State.